

to date, the morning hour be deemed expired, and the time for the two leaders be reserved for their use later in the day; that there then be a period of morning business for 30 minutes, with Senators permitted to speak therein, with the time equally divided and controlled between the two leaders or their designees; that at the close of morning business, the Senate resume consideration of H.R. 1585, the Department of Defense authorization bill, and then proceed to the McCain or designee amendment, as provided for under a previous order.

The PRESIDING OFFICER. Without objection, it is so ordered.

ORDER FOR ADJOURNMENT

Mr. REID. Madam President, I ask unanimous consent that at the conclusion or yielding back of the time controlled by Senator SALAZAR, Senator WARNER be recognized for up to 10 minutes, and that at the conclusion of Senator WARNER's remarks, the Senate stand adjourned under the previous order.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. REID. Madam President, I appreciate the consideration of my colleagues for letting me squeeze in time to complete the Senate's work for today and to say a few nice things about the great Lady Bird Johnson.

MORNING BUSINESS

The PRESIDING OFFICER. Under the previous order, the Senate will now be in a period of morning business, with Senators permitted to speak for up to 10 minutes each, and the Senator from Colorado, Mr. SALAZAR, in control of the first 60 minutes.

The Senator from Colorado is recognized.

Mr. SALAZAR. Madam President, let me first say I join with the majority leader in sending our condolences to the Johnson family and in remembering the great life Lady Bird Johnson lived and the contributions she made to our Nation.

During this period of morning business we will be speaking in the following order: First, Senator COLLINS, and then I will follow her; following my statement, Senator ALEXANDER; following Senator ALEXANDER's statement, Senator PRYOR; and then following his statement, if he is able to get here from another commitment, we will have Senator NELSON from Florida also speak on this issue.

With that, I yield the floor to my colleague from Maine, Senator COLLINS.

NEW IRAQ STRATEGY

Ms. COLLINS. Madam President, let me start by thanking the Senator from Colorado for his courtesy to me this evening as well as my friend from Tennessee.

I rise today to join my distinguished colleagues from both sides of the aisle in discussing a bipartisan way forward on what is the greatest challenge facing our country; that is, the war in Iraq. I commend the two leaders of this effort, Senator SALAZAR and Senator ALEXANDER, for their leadership in crafting a well-grounded strategy based on the recommendations of the Iraq Study Group.

I have repeatedly expressed my strong opposition to the President's strategy of sending tens of thousands of additional troops to Iraq. Despite that opposition and the opposition of many others, the administration pushed forward with its plan, arguing that the surge would give the Iraqi Government the time and space necessary to make the political compromises that are necessary to end the continued sectarian violence. Unfortunately, my initial concerns about the surge strategy have proven to be well-founded.

First, there has been a terrible loss of life among our troops over the past few months. In fact, 331 American soldiers were killed from April to June—the highest 3-month level of the war. One such soldier was SGT Joel House, a brave and patriotic Mainer whose funeral I attended in Lee, ME, just last week. Our troops have sacrificed so much.

Second, the fact is that the Iraqi Government has utterly failed to pursue the political reforms necessary to quell the sectarian violence. Our troops have done their part, but the fact is virtually all the experts agree that a solution to the sectarian violence is found in political reforms, not in military action. When you combine the increased sacrifice of our troops and the unwillingness or inability of the Iraqi leaders to act, it is not surprising that more and more Americans are questioning the President's strategy in Iraq.

It is clear our country needs a new direction in Iraq. We need a new strategy that will redefine our mission and set the stage for a significant but gradual withdrawal of our troops over the next year. We do not have to search far and wide for this new policy. It is right before us. It has already been mapped out in the unanimous recommendations of the bipartisan Baker-Hamilton Iraq Study Group. The Iraq Study Group's recommendations chart the path forward and remain just as viable today as they were when they were first released in December.

The Baker-Hamilton report sets forth three core principles for salvaging a measure of stability for Iraq and the surrounding region.

First, the report says the United States must shift the primary mission of its military forces in Iraq from combat to training, with the goal of removing all combat brigades not necessary for training, force protection, and counterterrorism activities against al-Qaida and other foreign jihadists by

March of 2008. Shifting the mission of our troops to a new and more defined and narrower set of goals will ultimately encourage the Iraqi military to step up to the plate while lowering U.S. casualty rates, relieving our service-members of heavy deployment schedules, and improving the long-term readiness of our military.

Second, the Iraq Study Group Report states that U.S. support for the Iraqi Government should be conditioned on Iraq making progress in meeting specific benchmarks.

In May, Senator WARNER and I authored legislation to require the President to provide two reports to Congress—one which will be released tomorrow and the other on September 15—on whether the Iraqis are meeting 18 benchmarks essential to achieving political reconciliation. Although we have not yet seen the report that is scheduled to be released tomorrow, from everything I have heard, the Iraqi Government is extremely unlikely to have met any of the benchmarks we have laid out. The Warner-Collins proposal also included a provision to condition the release of reconstruction funds to progress made by the Iraqi Government. Surely, if the Iraqis are not passing the political reforms that are necessary, the United States should not continue to provide reconstruction funds. This requirement which is in the law now is also consistent with the Iraq Study Group's recommendations.

Third, the Iraq Study Group says the United States must launch a new diplomatic effort in the region to ensure Iraq's long-term stability, or to help ensure its stability. Iraq cannot be addressed effectively in isolation from other major regional issues and interests. Both the international community and Iraq's immediate neighbors are clearly not doing enough to foster its stability, and it is long past time for that to change. Senator SALAZAR and Senator ALEXANDER have incorporated these recommendations into legislation I have cosponsored and into the amendment we will be offering to the Defense authorization bill. How significant it is that this amendment enjoys widespread, bipartisan support because it is long past time for a new bipartisan approach to the war in Iraq.

Iraqi leaders must reach political agreements in order to achieve reconciliation, and their failure to do so is unfair to our American troops who are making such grave sacrifices. The responsibility for Baghdad's internal security and for halting the sectarian violence must rest primarily with the Government of Iraq and the Iraqi security forces. At the same time, it is important we continue the mission of fighting al-Qaida and the counterterrorism mission. But an open-ended commitment of American forces in Iraq simply does not provide the Iraqi Government with the incentives it needs to adopt the political reforms that give Iraq the best chance of quelling the sectarian violence. Ultimately,